

GENERAL ORDINANCE 16, 2024  
AS AMENDED

CITY CLERK

AN ORDINANCE AMENDING THE *TERRE HAUTE CITY CODE* CHAPTER 4,  
ARTICLE 24, DRUG AND TOBACCO PARAPHERNALIA/ACCESSORIES  
ESTABLISHMENTS.

WHEREAS, I.C. § 36-8-2-4 authorizes the City of Terre Haute to regulate the conduct, use or possession of property which might endanger health, public safety, or the welfare of its citizens; and

WHEREAS, in order to protect the public health, safety, and welfare of its citizens, it is essential that provisions be implemented to regulate certain public activities or events that may occur within the corporate limits; and

THEREFORE, BE IT ORDAINED by the Common Council for the City of Terre Haute, Indiana, that *Terre Haute City Code* Chapter 4, Article 24, is hereby amended as follows:

**SECTION 1.** *Terre Haute City Code*, Chapter 4 is hereby amended by inserting the underlined text and removing the stricken text as follows:

**ARTICLE 24. DRUG AND TOBACCO PARAPHERNALIA/ACCESSORIES  
ESTABLISHMENTS.**

**Sec. 4-360 Purpose and Intent.**

a. The Common Council finds that establishments which offer for sale drug and tobacco related paraphernalia and/or accessories represent an age-restrictive business in that paraphernalia and/or accessories used for, with or to aide in the ingestion of drugs is illegal under I.C. § 35-48-4 et seq. and paraphernalia used for, with, or to aide in the ingestion of tobacco is restricted to persons of age ~~eighteen (18)~~ twenty-one (21) years or older.

b. It is the intent of this Article to regulate this type of age-restrictive business to promote the health, safety, and general welfare of the citizens of the City.

c. The Common Council finds that regulation of this type of business is within its authority and is a reasonable, legal, and legitimate use of its police powers to minimize adverse effects while not unreasonably denying access by adults to age-restricted products or the distribution of such products. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

**Sec. 4-361 Definitions.** For the purpose of this Article, the following definitions shall apply unless the context clearly indicates or requires a different meaning:

a. Drug and Tobacco Paraphernalia/Accessories shall mean:

(1) Any device designed primarily for use by individuals for the smoking or ingestion of tobacco, marijuana, synthetic cannabinoids or other drug, hashish, hashish oil, cocaine, methamphetamine or any other "controlled substance" as defined by Indiana I.C. § 35-48-2 et seq.;

(2) Any device designed primarily for the smoking or ingestion of those items set forth in subsection (1) above, or any device which has been fabricated, constructed, altered, adjusted, or marked especially for use in the smoking or ingestion of tobacco, marijuana, synthetic cannabinoids or other drug, hashish, hashish oil, cocaine, methamphetamine or any other "controlled substance," and is peculiarly adapted to that purpose by virtue of a distinctive feature or combination of features associated with tobacco or drug paraphernalia and/or accessories, notwithstanding that it might also be possible to use the device for some other purpose;

(3) Drug and tobacco paraphernalia/accessories shall include, but not be limited to the following described items:

(A) Metal, wooden, acrylic, glass, stone, plastic, or ceramic pipes, with or without screens or filters, permanent or otherwise, heads of punctured metal bowls; 4-92

(B) A device constructed so as to prevent the escape of smoke into the air and to channel smoke into a chamber where it may be accumulated to permit inhalation or ingestion of larger quantities of smoke that would otherwise be possible, whether the device is commonly known as a "bong" or otherwise;

~~I~~(C) A smokable pipe constructed with a receptacle or container in which water or other liquid may be placed into which smoke passes and is cooled in the process of being inhaled or ingested.

(D) A smokable pipe that contains a heating unit, whether the device is known as an "electric pipe," or otherwise;

(E) A device constructed so as to permit the simultaneous mixing and ingestion of smoke and nitrous oxide or other compressed gas, whether the device is known as a "buzz bomb," or otherwise;

(F) A device constructed so as to permit the inhalation and/or ingestion of nitrous oxide (N<sub>2</sub>O), whether known as "whippets," or otherwise;

(G) A canister, container or other device with a tube, nozzle or other similar arrangement attached and so constructed as to permit the forcing of accumulated smoke into the user's lungs under pressure;

(H) A device for holding burning material, such as a cigarette that has become too small or too short to be held in hand, whether the device is known as a "roach clip," or



otherwise:

(I) Lighters and matches are specifically excluded from the definition of tobacco and drug paraphernalia/accessories.

(J) ~~A device commonly known as an e-cigarette, "vape pen," "vape stick," or any other vaporizing device, which is reloadable/refillable, defined as a device used to simulate the experience of smoking, having a cartridge and heater or cooler that causes or assists in vaporizing or atomizing liquid nicotine or any illicit liquid substance (Gen. Ord. No. 8, 2015, 10-9-15).~~ "Electronic cigarette" means a device capable of providing an inhalable dose of nicotine by delivering a vaporized solution, including its components and cartridges, as defined in Ind. Code §§ 24-3-7-4 (2023).

**b. Drug and Tobacco Paraphernalia/Accessories Establishment.** Any establishment where Drug and Tobacco Paraphernalia and/or Accessories are sold, offered for sale, displayed for sale, or delivered.

**c. Absolute Age-Restrictive Business.** Any Drug and Tobacco Paraphernalia/Accessories Establishment, which sells, offers for sale or displays for sale Drug and Tobacco Paraphernalia and/or Accessories, which refuses entry into its establishment by, and does not conduct business with, patrons under the age of ~~eighteen (18)~~ twenty-one (21).

**d. Non-Absolute Age-Restrictive Business.** Any Drug and Tobacco Paraphernalia/Accessories Establishment, which sells, offers for sale or displays for sale Drug and Tobacco Paraphernalia and/or Accessories, which allows entry into its establishment by, and conducts business with, patrons under the age of ~~eighteen (18)~~ twenty-one (21), for the purpose of conducting sales of non-age restrictive products.

**e. Synthetic Drugs.** Any item defined by I.C. § 35-31.5-2-321 or any product, herbal or powdered in form, which is sold, offered for sale, or displayed for sale by weight, which is labeled, marked, or marketed as "Incense", "Spice", "K2", or any other trade name, or which is specifically labeled or marked to indicate that the product does not contain synthetic drugs as defined by Indiana I.C. § 35-31.5-2-321 by specific chemical compound name. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

#### **Sec. 4-362 Permit Required; Fee; Regulation.**

a. Any business that offers for sale drug and tobacco related paraphernalia and/or accessories shall be required to obtain an annual permit through the Terre Haute Controller's Office.

b. Fee. Upon the making of an application for the permit described herein, the applicant shall pay to the City Controller an annual fee in the sum of Eighty Dollars (\$80.00). This permit fee may be pro-rated using a monthly calculation. Permits shall be valid from January 1 through December 31 of the year in which they are purchased.

c. Proximity Restrictions. No new establishment which has a primary use of vape or tobacco retailer shall be established within five-thousand (5,000) feet of any existing establishment which has a primary use of vape or tobacco retailer, or within one-thousand (1,000) feet of any church, religious institution, community center or community park in the City of Terre Haute. The distance shall be measured from the closest property line of the existing retailer or other relevant property to the closest property line of the proposed retailer or other relevant property. Existing retailers that were established prior to the enactment of this ordinance shall be considered legal nonconformities and permitted to continue operation. However, they may not expand the square footage of their business or relocate within the prohibited proximity area.

e. d. Permit Application. All applications for such permit shall be submitted via the online permitting portal on the City of Terre Haute website and shall include the following information:

- (1) The full name and address of business;
- (2) The full name, business address and home address of business owner and business manager;
- (3) A telephone number at which the City of Terre Haute can reach the manager and/or owner during business hours of operation.
- (4) Statement of the manager and or owner that the business is in full compliance with all federal, state and local laws, including zoning regulations.
- (5) Copy of approved tobacco sales certificate from the Indiana Alcohol and Tobacco Commission.
- (6) Authorization for the City, its agents and employees to seek information and to conduct an investigation into the truth of the statements set forth in the application.
- (7) Authorization for the City, its agents, and employees to enter the business during any normal business hours to conduct an inspection of the premises to determine compliance with all applicable regulations.

d. e. Change of Information. Business shall promptly notify the City of Terre Haute by updating the permit information in the online permitting portal of any change of information contained in the application form.

e. f. Permit Non-transferable. Permit shall be for the specific business location and is not transferable to another business or business location.

f. g. Violation To Operate without a Permit. It shall be a violation of this Article to operate, or permit to operate said business unless a permit has been obtained therefore from the City of Terre Haute.

g. h. Denial of Permit. A permit to operate such business may be denied based on any of the following:

- (1) Applicant omitted required information on application;
- (2) Applicant made any materially false statement on his application for permit;
- (3) The premises sought to be permitted fails to comply in any manner with any applicable laws or ordinances, including zoning laws or ordinances;
- (4) Applicant has been previously denied a permit for violation of federal, state or



local laws; or

(5) A permit has been previously suspended or revoked from the business owner and or manager for violations of federal, state or local laws. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

**Sec. 4-365 Sale of Tobacco and/or Drug and Tobacco Paraphernalia and/or Accessories.**

a. All Drug and Tobacco Paraphernalia/Accessories Establishments permitted by the under this Article, which sells, offers for sale or displays for sale, any Drug or Tobacco Paraphernalia and/or Accessories shall require the purchaser of said items be at least ~~eighteen (18)~~ twenty-one (21) years of age and shall require the purchaser to provide valid government issued photo identification prior to conducting said transaction.

b. Any Drug and Tobacco Paraphernalia/Accessories Establishment permitted under this Article, which is a Non-Absolute Age-Restrictive Business as defined in Sec. 4-361 d. of this Article, shall not display or offer for sale, any tobacco or tobacco paraphernalia and/or accessories in any manner or location which may be readily accessible to a minor under the age of ~~eighteen (18)~~ twenty-one (21).

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**SECTION 2.** The illegality or invalidity, for any reason, of any of the sections of this ordinance, or parts thereof, shall invalidate only such section or sections as are so determined to be illegal or invalid, any such invalidity shall have no effect on the remaining sections of this ordinance.

**SECTION 3.** All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

**SECTION 4.** This ordinance shall be in full force and effect from and after the date of its passage by the Common Council of Terre Haute, Indiana and approval of the Mayor and upon publication as required by law.

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Introduced by Cheryl Loudermilk Cheryl Loudermilk, Councilperson

Passed in open Council this 6th day of February, 2025.

Todd Nation Todd Nation, President

ATTEST: Michelle L. Edwards Michelle L. Edwards, City Clerk

Presented by me to the Mayor this 16<sup>th</sup> day of February, 2025,

At 7:50 pm o'clock.

Michelle L. Edwards Michelle L. Edwards, City Clerk

Approved by me, the Mayor, this 16<sup>th</sup> day of February, 2025.

Brandon C. Sakbun Brandon C. Sakbun, Mayor

ATTEST: Michelle L. Edwards Michelle L. Edwards, City Clerk

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## GENERAL ORDINANCE 16, 2024

CITY CLERK

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b. It is the intent of this Article to regulate this type of age-restrictive business to promote the health, safety, and general welfare of the citizens of the City.

c. The Common Council finds that regulation of this type of business is within its authority and is a reasonable, legal, and legitimate use of its police powers to minimize adverse effects while not unreasonably denying access by adults to age-restricted products or the distribution of such products. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

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(1) Any device designed primarily for use by individuals for the smoking or ingestion of tobacco, marijuana, synthetic cannabinoids or other drug, hashish, hashish oil, cocaine, methamphetamine or any other "controlled substance" as defined by Indiana I.C. § 35-48-2 et seq.;

(2) Any device designed primarily for the smoking or ingestion of those items set forth in subsection (1) above, or any device which has been fabricated, constructed, altered, adjusted, or marked especially for use in the smoking or ingestion of tobacco, marijuana, synthetic cannabinoids or other drug, hashish, hashish oil, cocaine, methamphetamine or any other "controlled substance," and is peculiarly adapted to that purpose by virtue of a distinctive feature or combination of features associated with tobacco or drug paraphernalia and/or accessories, notwithstanding that it might also be possible to use the device for some other purpose;

(3) Drug and tobacco paraphernalia/accessories shall include, but not be limited to the following described items:

(A) Metal, wooden, acrylic, glass, stone, plastic, or ceramic pipes, with or without screens or filters, permanent or otherwise, heads of punctured metal bowls; 4-92

(B) A device constructed so as to prevent the escape of smoke into the air and to channel smoke into a chamber where it may be accumulated to permit inhalation or ingestion of larger quantities of smoke that would otherwise be possible, whether the device is commonly known as a "bong" or otherwise;

~~I-(C)~~ A smokable pipe constructed with a receptacle or container in which water or other liquid may be placed into which smoke passes and is cooled in the process of being inhaled or ingested.

(D) A smokable pipe that contains a heating unit, whether the device is known as an "electric pipe," or otherwise;

(E) A device constructed so as to permit the simultaneous mixing and ingestion of smoke and nitrous oxide or other compressed gas, whether the device is known as a "buzz bomb," or otherwise;

(F) A device constructed so as to permit the inhalation and/or ingestion of nitrous oxide (N<sub>2</sub>O), whether known as "whippets," or otherwise;

(G) A canister, container or other device with a tube, nozzle or other similar arrangement attached and so constructed as to permit the forcing of accumulated smoke into the user's lungs under pressure;

(H) A device for holding burning material, such as a cigarette that has become too small or too short to be held in hand, whether the device is known as a "roach clip," or otherwise;



(I) Lighters and matches are specifically excluded from the definition of tobacco and drug paraphernalia/accessories.

(J) ~~A device commonly known as an e-cigarette, "vape pen," "vape stick," or any other vaporizing device, which is reloadable/refillable, defined as a device used to simulate the experience of smoking, having a cartridge and heater or cooler that causes or assists in vaporizing or atomizing liquid nicotine or any illicit liquid substance (Gen. Ord. No. 8, 2015, 10-9-15).~~ "Electronic cigarette" means a device capable of providing an inhalable dose of nicotine by delivering a vaporized solution, including its components and cartridges, as defined in Ind. Code §§ 24-3-7-4 (2023).

**b. Drug and Tobacco Paraphernalia/Accessories Establishment.** Any establishment where Drug and Tobacco Paraphernalia and/or Accessories are sold, offered for sale, displayed for sale, or delivered.

**c. Absolute Age-Restrictive Business.** Any Drug and Tobacco Paraphernalia/Accessories Establishment, which sells, offers for sale or displays for sale Drug and Tobacco Paraphernalia and/or Accessories, which refuses entry into its establishment by, and does not conduct business with, patrons under the age of ~~eighteen (18)~~ twenty-one (21).

**d. Non-Absolute Age-Restrictive Business.** Any Drug and Tobacco Paraphernalia/Accessories Establishment, which sells, offers for sale or displays for sale Drug and Tobacco Paraphernalia and/or Accessories, which allows entry into its establishment by, and conducts business with, patrons under the age of ~~eighteen (18)~~ twenty-one (21), for the purpose of conducting sales of non-age restrictive products.

**e. Synthetic Drugs.** Any item defined by I.C. § 35-31.5-2-321 or any product, herbal or powdered in form, which is sold, offered for sale, or displayed for sale by weight, which is labeled, marked, or marketed as "Incense", "Spice", "K2", or any other trade name, or which is specifically labeled or marked to indicate that the product does not contain synthetic drugs as defined by Indiana I.C. § 35-31.5-2-321 by specific chemical compound name. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

#### **Sec. 4-362 Permit Required; Fee; Regulation.**

a. Any business that offers for sale drug and tobacco related paraphernalia and/or accessories shall be required to obtain an annual permit through the Board of Public Works and Safety.

b. Fee. Upon the making of an application for the permit described herein, the applicant shall pay to the City Controller an annual fee in the sum of Sixty Dollars (\$60.00). This permit fee may be pro-rated using a monthly calculation. Permits shall be valid from January 1 through December 31 of the year in which they are purchased.

c. Proximity Restrictions. No new vape or tobacco retailer shall be established within

five-thousand (5,000) feet of any existing vape or tobacco retailer in the City of Terre Haute. The five-thousand (5,000) feet distance shall be measured from the closest property line of the existing retailer to the closest property line of the proposed retailer. Existing retailers that were established prior to the enactment of this ordinance shall be considered legal nonconformities and permitted to continue operation. However, they may not expand their business or relocate within the prohibited proximity area.

e. d. Permit Application. All applications for such permit shall be on forms designated by the Board of Public Works and Safety and shall include the following information:

- (1) The full name and address of business;
- (2) The full name, business address and home address of business owner and business manager;
- (3) A telephone number at which the City of Terre Haute can reach the manager and/or owner during business hours of operation.
- (4) Statement of the manager and or owner that the business is in full compliance with all federal, state and local laws, including zoning regulations.
- (5) Authorization for the City, its agents and employees to seek information and to conduct an investigation into the truth of the statements set forth in the application.
- (6) Authorization for the City, its agents, and employees to enter the business during any normal business hours to conduct an inspection of the premises to determine compliance with all applicable regulations.

~~f.~~ e. Change of Information. Business shall promptly notify the Board of Public Works and Safety in writing of any change of information contained in the application form.

~~e.~~ f. Permit Non-transferable. Permit shall be for the specific business location and is not transferable to another business or business location.

~~f.~~ g. Violation To Operate without a Permit. It shall be a violation of this Article to operate, or permit to operate said business unless a permit has been obtained therefore from the Board of Public Works and Safety.

~~g.~~ h. Denial of Permit. A permit to operate such business may be denied based on any of the following:

- (1) Applicant omitted required information on application;
- (2) Applicant made any materially false statement on his application for permit;
- (3) The premises sought to be permitted fails to comply in any manner with any applicable laws or ordinances, including zoning laws or ordinances;
- (4) Applicant has been previously denied a permit for violation of federal, state or local laws; or
- (5) A permit has been previously suspended or revoked from the business owner and or manager for violations of federal, state or local laws. (Gen. Ord. No. 14, 2013, Effective: 4-01-14)

#### **Sec. 4-365 Sale of Tobacco and/or Drug and Tobacco Paraphernalia and/or Accessories.**

- a. All Drug and Tobacco Paraphernalia/Accessories Establishments permitted by



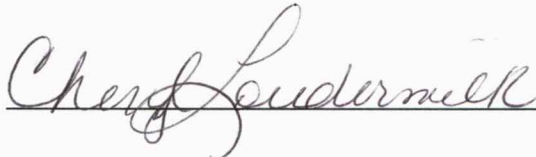
the under this Article, which sells, offers for sale or displays for sale, any Drug or Tobacco Paraphernalia and/or Accessories shall require the purchaser of said items be at least ~~eighteen (18)~~ twenty-one (21) years of age and shall require the purchaser to provide valid government issued photo identification prior to conducting said transaction.

b. Any Drug and Tobacco Paraphernalia/Accessories Establishment permitted under this Article, which is a Non-Absolute Age-Restrictive Business as defined in Sec. 4-361 d. of this Article, shall not display or offer for sale, any tobacco or tobacco paraphernalia and/or accessories in any manner or location which may be readily accessible to a minor under the age of ~~eighteen (18)~~ twenty-one (21).

**SECTION 2.** The illegality or invalidity, for any reason, of any of the sections of this ordinance, or parts thereof, shall invalidate only such section or sections as are so determined to be illegal or invalid, any such invalidity shall have no effect on the remaining sections of this ordinance.

**SECTION 3.** All ordinances or parts of ordinances in conflict with this ordinance are hereby repealed.

**SECTION 4.** This ordinance shall be in full force and effect from and after the date of its passage by the Common Council of Terre Haute, Indiana and approval of the Mayor and upon publication as required by law.

Introduced by:  Cheryl Loudermilk, Councilperson

Passed in open Council this \_\_\_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_ Tammy Boland, President

ATTEST: \_\_\_\_\_ Michelle L. Edwards, City Clerk

Presented by me to the Mayor this \_\_\_\_\_ day of \_\_\_\_\_, 2024,

At \_\_\_\_\_ o'clock.

\_\_\_\_\_ Michelle L. Edwards, City Clerk



Approved by me, the Mayor, this \_\_\_\_\_ day of \_\_\_\_\_, 2024.

\_\_\_\_\_ Brandon C. Sakbun, Mayor

ATTEST: \_\_\_\_\_ Michelle L. Edwards, City Clerk